

Service Plan Template for 2007/08 (covering April 2007 – March 2010)

Service Plan for:	Older People & Physical Disability	Services
Directorate: Hou	sing & Adult Social Services	
Service Plan Holder:	K Martin	
Workplans:		
Director:	B Hodson	
Signed of	f	Date:
EMAP:	Housing & Adult Social Services	Date:
The following service plan template	e must be no longer than <u>12 pages</u> long	g. (excluding workplans)

Section 1: The service (1 page max)

Service description

Community Services Older People and Adults with Physical Disabilities provides social care to people over 18 years old who need support to live fulfilling lives as citizens in their communities. Support is also offered to carers to enable them to continue to care for their relatives. Services include: -

Assessment

Community Care assessments which identify the needs of individuals and, where appropriate, their carers. Assessments follow a generic format, which can be expanded to include specialist assessments from Occupational Therapists and Sensory Impairment workers. The assessments forms the bank of information from which a care plan is developed and agreed. All people in receipt of services have a review 6 weeks after the start of services and then at least an annual re-assessment.

	2004	2005
Approximate number of referrals pa	4,000	2145
Number of "open" customers	4095	4600
Number receiving service	2849	3460
%age with service	70	75

Provision

Advice and Information

Advice and Information is available through leaflets, from staff at the Advice and Information centres, (managed by Housing), and the Assessment service. Written information can be made available in a range of formats and languages to meet the needs of people with sensory impairments from black and minority ethnic communities.

The service funds welfare benefits advice and financial assessments under the Fair Charging system. The service also financially supports a number of voluntary organisations to provide advice and information.

In House Provision

Services provided directly through in-house provision include home care, residential respite day services, equipment, adaptations and supported employment. Our workforce is trained to or in the process of training to national standards.

Services provided directly through in-house provision include home care, residential care, respite care, day services, provision of equipment to aid daily living, minor and major adaptations to property and transport.

Our workforce is trained to or in the process of training to national standards.

Commissioning/Contracted Services

A significant range of services are purchased from the independent and voluntary sector and include residential and nursing home care; respite services; EMI Nursing; day care; personal or home care and transport.

Partnership Working

An increasing number of assessment services are carried out jointly with health colleagues. These include Hospital Discharge; Occupational Therapy services; Intermediate Care. We also have a number of assessment staff based within health settings such as Renal Social Workers, in the Accident and Emergency department of York Hospital and within the PCT Intermediate Care unit. We also offer professional support to social workers employed by the Hospital Trust and the PCT.

The integrated Community Equipment Loan service is an excellent example of partnership working.

Service objectives

Our overall aim within community services is to increase the quality of life opportunities to all vulnerable adults with mental health, disabilities, learning difficulties, ageing or illness so they can live safe and fulfilling lives.

We will do this by:

- increasing independence and delaying the need for more intensive support services.
- providing effective joined up services which allow them to take more control over their own lives.
- encouraging individual choice and providing equal and effective access to services that support their quality of life independence and inclusion in the community they live.
- ensuring assessments are comprehensive; sensitive to the diversity within our community; delivered promptly and fairly; involve people fully in a way which will reflect their views and wishes
- ensuring support and services are provided in a way that offers people as much choice as possible.
- recognising and supporting the crucial role of carers.
- promoting a culture of tolerance that is free from bullying, harassment and intimidation for customers and staff alike.
- working in partnership with other agencies to achieve a set of common aims; provide continuous improvement for our customers; provide a more seamless service for customers; reduce duplication
- deliver services which give value for money to the people of York
- ensuring that we have competent staff that are well managed and develop their skills and knowledge to provide a high quality service

Specifically for older people and physical and sensory impairment services we will also do this by ensuring that we contribute to the development of modernised social care in response to National Service Frameworks for Older People and Long Term Conditions and other related initiatives.

Section 2: The Drivers (2 page max)

This section should represent a <u>summary</u> of the challenges (or drivers) that might affect future service delivery and/or performance over the next 1-3 years. This be based on stage 1 of the planning process (i.e. 'Investigate' stage).

Driver type	How might this affect our service	Sources
SOCIAL INCLUSION AGENDA Social Exclusion Unit - various initiatives relevant to adult social care: • Health inequalities • Equality agenda	 Increased emphasis on supporting people with disabilities into employment Personalised support The need to develop supported 	Disability Equality Plan White Paper SP strategy
 Modernisation of social care: Greater emphasis on commissioning Greater emphasis on public health & prevention Self- directed care expansion of direct payments / individual budgets/ assistive technologies 	 Activity to achieve 7 outcomes of White Paper Improved integration of health and social care De-commissioning & re-commissioning services. Shift in culture/practice self-directed care stronger links with primary care 	Adult Services White Paper (Our Health, Our Care Our Say- published early 2006
Improve carer support New Pls introduced	 Need to improve number of carer assessments undertaken, Improve quality of carer assessment outcomes supporting employment, training and leisure needs of carers Implement flexible services to carers 	Carers (Equal Opportunities) Act 2005
ELECTRONIC SOCIAL CARE RECORD All new & current social care records to be held electronically when new data base is introduced in 2007	 Changed recording practices for all social care staff More detailed agreements on information sharing with customers development of mobile working and hand held technologies Substantial data loading to scan current files by agreed dated integrated PCT/SSD systems eg integrated mental health record 	e-Gov't target
 Regulation of provision/commissioned services Changes to an outcome focus in the way that CSCI assess performance and standards of the authority 	 ensure Department structures/systems are fit for new requirements. 	Introduction of new regulation/inspection & assessment criteria
 DEMOGRAPHIC CHANGES Increase in longevity and complexity of care needs Changing patterns of caring - fewer working age adults to support aging population /more older carers Changing expectations Isolation due to these changing family patterns 	 Increase in community care assessments/services Planning for future needs for Increased demand for dementia services, complex care & functional mental health services for older people Increased need to support carers effectively Increased demand for independent supported housing. Elderly Mentally Infirm – strategy 	long-term commissioning plan

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 National priorities for older people improve the standards of care rehabilitation specific service development: falls, strokes etc The single assessment ensuring older people's care needs are assessed without duplication Local priorities for older people include: more power and control to older people Services that promote health & independent living Widening the partnership beyond health and social care Services that are more 'joined up' Dignity in care 	 The development of Out of Hospital services. Older people want more say in their own care - i.e. more of a professionally supported approach rather than a professionally directed approach - this needs to be central to the Assessment, Care Management and Review process- self assessment is encouraged Continued involvement of older people in planning and strategy - via the Partnership Board and the OP Assembly, & LAA structure Continued development of Intermediate Care Services Need to ensure services do not discriminate on grounds of age Promoting improvements to quality of life for People in care SAP Pilots currently in place, Cross-agency project plan Need to build into all related areas of ESCR implementation Need to raise staff awareness of SAP and its implications 	OLDER PEOPLE'S NSF `Never too old'
Disability/long-term conditions The NSF for Long Term Conditions - focus on the needs of people with neurological disease and brain or spinal injury. Linked to the chronic Long-term conditions initiative. Integrated framework for health & social care delivery of local services to people with long-term conditions. Local partnership for provision of service model and appropriate pathways of care Standards to comply with in relation to sensory impairment	 A range of accommodation from supported housing to registered residential and nursing care Opportunities to engage in fulfilling day time/vocational/leisure and community activities Support to carers Support at all stages of a condition Integration of provision and processes where agreed Government standards are providing tools for benchmarking of local services and frameworks for future development work 	long term conditions national service frameworks- neurological & chronic; 'Improving the Life Chances of Disabled People'
DELAYED DISCHARGES System of reimbursement for delayed hospital discharges and removes local authorities' ability to charge for community equipment and intermediate care	 Use of grant to negotiate before April 2007 Focus currently on acute services – potential to extend to other service areas, (yet to be confirmed when this will be a requirement) 	The Community Care (Delayed Discharges) Act
Mental Capacity Provision of mental capacity & best interest tests	Priority Action will be to have in place: • A commissioned independent advocacy service • Training in awareness and assessment for all relevant staff • Coordination of implementation through a LA led Steering Group	Mental Capacity Act
Develop services to become more appropriate & responsive to Black and minority community	 Links with Black and minority communities need strengthening Staff training Monitoring of performance through star blocker PI's 	Corp[orate objectives & CSCI standards

EMPLOYMENT/LIFE-LONG LEARNING	Will have some implications for individual budgets	. Welfare to Work
Added impetus and social exclusion initiatives) – may also be an issue in new. The outcome of the ALI inspection will determine the employment service workplan.	Action Plan from ALI inspection when complete.	'Improving the Life Chances' NSF's
Corporate drivers		
Job Evaluation implementation	Time required to resolve any outstanding issues beyond April 2007	National Pay Agreement
Replacement day services	 Longer-term implications re 2007 onwards 	Admin.and Accomm. review
Transforming York – Access to Services	 Review content of Adult Service's public information Longer-term IT implication to ensure integration with CS systems. Longer- term impact of one stop shop unclear at this stage. Preparation for direct access for customers through internet at later stage in programme development. 	(Easy@york)
 Directorate Drivers Long Term Business changes Strategic commissioning: regional approaches to procurement Improving Assessment & Review Putting People in control Promoting Well –being Embedding technology Improved integration- LA/NHS 	 Developing longer term commissioning plans in conjunction with the NHS commissioning organisation Collaborative commissioning with neighbour authorities. Support for smaller local Closer links with corporate and regional procurement centres Streamline assessment processes ON-line access for customers Resource difficulties if savings are taken in a cashable form. 	
Independence Choice and Contol	 Home support services (Home Care, Extra Home Care, Warden Call and Night Support Service)- Finalise implementation& review performance over first six months- Make further adjustments as required. Modernisation of day service provision for people with physical impairment development of individual budgets with replacement of HRDC 	EMAP requirement
 Prevention role of Local Authorities in promoting health partnership approach in developing prevention services LAA objectives 	 Full implications of both White Papers have yet to be worked out with the new PCT Main themes are being considered as objectives within the LAA. 	Public Health White Paper 2004; White paper 2006 Community care Act 1990

 carer support; community support and assistive tech. Reforming emergency care proactively case manage 'very vulnerable' people (aged 75+) their care needs to avoid hospital admissions Fair Access to Care Services Quality and Excellence 	 Social care enhancement to Multi-disciplinary teams Review commissioning of low level medical support Fair Access through guaranteed standards and review of eligibility. Changes to star rating framework may require new or changes to performance management information CPA cross cutting themes Improving attendance performance in department Additional time to input data into two systems Reducing sickness & absence 	Performance assessment
Improving the Skills and competencies of Managers and Staff	 Monitoring performance against LAA objectives. Induction/Foundation training improve system of budget monitoring. Improve IT training and support to enhance basic IT skills Application of appraisal system Joint approaches to social care recruitment required across sector Improve flexibility of staffing resources 	Workforce Plan National recruitment campaign in spring 07
Service Drivers		
OT Service integration with PCT OT service to provide single referral point	 Organisational and professional cultural changes Need clearer partnership agreement with PCT 	Targets for integrated equipment services
	•	
Fair price for care	Decrease in budget and risk that market may be de-stabilised. Need to ensure market maintains its stability	
	 Lead provided by services for people with learning difficulties need to be reflected in day support for people with PSI Will be linked to 	White Paper; Corporate Assett planning
Further development of the older people's accommodation & support strategy	 Remodelling of the accommodation and support services- Further development of dispersed supported housing and extra care Support developments to Discus Housing 	White Paper Gershon
Maximising external income	 Changes and efficiencies in the discretionary charging system Developing potential bids for external funding Effective use of grants 	

Section 3: Critical Success Factors (CSFs) (half page max)

Taking account of the service objectives in section 1 and the drivers identified in section 2, decide what is critically important for your service to achieve over the next 1-3 years? This might be

- something your service <u>has</u> to deliver or improve without fail, or;
- an enabling factor which will is a barrier to your staff delivering the broad service objectives.

CSFs for 2007/08	Why a CSF?
ESCR- electronic record keeping	To realize efficiencies in business processes, information storage and information sharing
Planning for modernization of Disability day services & development of strategy for Long-term conditions	To achieve delivery of alternative model of day service and movement from current day centre site by May 2008
Development and implementation of first part of 3- year section of long-term commissioning plan, related to:	To remodel service provision in a way that allows release of funding for investment in alternative services and for stabilizing social care markets.
 accommodation & support planning 	Delivery of White Paper and targets
 prevention & diversion from intensive support 	Delivery of local OP strategy 7 LAA targets
 implementation of telecare 	Matching resources available to known demand
support to carers	
Implementation of Mental Capacity Act	National legislation

Section 4: Links to corporate priorities (half page max)

Language and Chatago and (IC)	
Improvement Statement (IS)	Contribution
Objective 10- customer focus	Implementation of mental capacity Act and movement to
	individual budgets and self-directed care enhances customer
	choice & control.
	Improving key activity in assessing, reviewing and supporting
	people at home will enhance choice & independence
	Dignity in care campaign and target to improve achievement of
	CSCI standard 15 will improve quality of service
Objective 12 – partnership	Improved integration of social care with NHS services- Primary,
working	Community & OP Mental Health will require enhanced
	partnerships
	Delivery of White paper inclusion agenda will involve corporate
	partnerships
Objective 7= improved health	Improved integration of social care with NHS services- Primary,
, i	Community & OP Mental Health will improve health of residents
	Achievement of CSCI standard 15 will improve health of care
	home residents
Objective 8- supporting	Improving support to carers will enable an increasingly
disaffected families	marginalised group of people, many with young families to have
	improved quality of life
Objective 5- Increasing skills	Development of workforce strategy within HASS that will support
	the recruitment, retention and development of a skilled staff group
	, and the state of

Time control planning minimum standards gardanes	YMS – service planning minimum standards guidance	BSC template
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Objective 13- efficiency	ESCR; development of alternative service models, self-directed care; reduction of absence; review of EPH's ;stabilising independent sector fees will enhance efficiency improvement.

Links to other plans

List the higher level plans and strategies that your service area supports (i.e. a partnership strategy)

- Older People's long term commissioning plan
- Local Area Agreement
- York & Selby Older Persons strategy- `Never too old'
- Older people's Housing strategy
- Discus bungalow replacement programme
- Accommodation strategy
- Transport Review
- Supporting people Strategy
- York & Selby carers strategy
- Day services Modernisation Project
- Social care record replacement programme
- Public Information Review

Section 5: Balanced Scorecard of outcomes and measures (3 pages max)

Customer based improvement

Outcomes	Meas	sures				Actions
Choice & control	Measure Number of people over 65 receiving direct	Current	2007/08 Target	2008/09 Target	2009/10 Target	 Development of self-directed care, further extension of direct payments and introduction of individualised budgets.
Independe nce Dignitus 8	payments Local: reported numbers of delayed discharges	3	2	2	2	Reprovision of day services for people with PDSI
Dignity & respectSupport to	which attract reimbursement BV 54, C32 (PAF) – number of people aged 65+ whom authority helps to live at home, per 1,000	92	92	160*	165*	Contributing to development of user led PDSI services (CIL) & one stop shop for support
carers.	adults aged 65+ C29 (PAF): numbers of people (18-64) with physical/sensory impairments help to live at home	4.8	4.8	45.5*	46*	 Development of an extensive range of statutory and voluntary community care supports
	BV53, C28 (PAF) - households receiving intensive home care per 1,000 pop 65+	9.4	9.7	9.9	10	Introduction of telecareExtended integration of service delivery and
* From 2007/08 the balance sheet	HCOP8.3 Older People aged 65 or over with supported admissions on a permanent basis in the year to residential or nursing care per 10,000 of the population aged 65	63.53 (2005/06 baseline)	64	65	67	 care pathway management with NHS Specialisation/integration of resources for dementia care; disabilities & long-term conditions and complex care & high dependency
measure will reflect the LAA indicator that is a	HCOP8.5 Number of people on warden call.	2,500 (Sept. 2006)	2700	2900	3100	Development of housing options that extend the range of available sheltered, supported and extra care housing
combined measure of care and non- care managed	HCOP8.6 Number of users aged 65 and over who have 1 or more items of telecare equipment in addition to community alarms.	130 (2005/06 baseline)	390	520	630	 Improvements in quality assurance processes
services provided to support people at	HCOP10.1 Number of separate carers assessments completed (including self assessments).	75	175	200	225	 Extension of both generic and specialist training of staff.
home.	HCOP10.2 % of clients of community services whose careers receive a specific carers service (PAF C62).	5.0 (2005/06)	6.0	7.0	7.5	Audit of EPH accommodation and staffing requirements
	Integration of LA/NHS resources for support of people with long-term conditions	April 2008				Safeguarding adults & implementation of mental capacity Act
						Improved quality/access to public information

Process based improvement

	Outcomes	Mo	easures			_	Actions
•	Improved access to	Measure	Current	2007/08 Target	2008/09 Target	2009/10 Target	Introduction of self-directed processes of assessment & care planning.
•	services. Improved response and delivery times. Improved information to customers Improved responsivenes s to changes in customer circumstances	BV 195, D55 (PAF) - % people aged 65+ receiving assessment within specified time scale (2 days)	73.5	76.5	76.5	77	Improved business processes of information provision and screening- link to A&I review
		BV 196, D56 (PAF) % of new customers aged 65+ receiving package of care within	85	85	92	93	 and public information strategy Introduction of social care record replacement system and improved management
		specified time scale (28 days) BV56 – D54 (PAF)% items of equipment and adaptations delivered with 7 working	94	96	95	95	information Remodelling of initial point of service delivery
		days					Evaluation & amendment to review process
		BV58 (PAF D39) %age of people receiving a statement of their need and how they will be met (all customer groups)	90	92	93	94	Agreement with NHS on provision of documentation for customers by NHS staff
		%age of adult users assessed and/or reviewed in the year that had ethnic origin missing or not stated	7	Less than 10%	Less than 10%	Less than 10%	Agreement with NHS on electronic information sharing
		New or revised local policies and protocols required by Mental Capacity Act			As per Act	N/A	Development of customer access equipment demonstration centre

Finance based improvement

	Outcomes	Meas	ures					Actions
•	Reduction of unit cost (rate	Measure	Current	2007/08 Target	2008/09 Target	2009/10 Target	•	Development of long-term service development and financial plan.
	of increase of unit cost?)	unit hourly cost of home care & overall annual spend					•	Provision of self-financing alternatives to care
•	Meeting						•	Invest to save approaches to prevention,
	demands within budget Improved business planning Market testing	n B13 (PAF) Unit cost of LA EPH services		To be set				extra care and ongoing telecare provision
		B16 (PAF) Unit cost of res/ nursing care for people with physical disabilities DIS return		To be set			•	Agree set fees for independent care BV & procurement review CYC provision.
		Increasing customer income		+£350k			•	Restructure of Adult Services
		Unit cost of employment services						management
•		Proportion of care/ non-care managed services					•	Accommodation & support strategy-
		·					•	Reduction of voids in services

Staff based improvement

Outcomes	Measures				Actions			
Improved staff attendance	Measure	Current	2007/08 Target	2008/09 Target	2009/10 Target	Contribute to workforce strategyManagement implementation of sickness		
Improved level of	CP 14 - percentage of staff appraisals completed	94	90%	94%	95%	procedures & use of absence MI		
staff skills Clear career pathways	BV 12 - days lost per year per FTE due to sickness absence	10.41%	9%	8%	7%	 Proactive recruitment campaigns Agreed, implemented & refreshed training plans 		
Improved retentionSecure future management	Percentage of staff registered social work staff receiving on average 30 hours post qualification professional development each year (90 hours over 3 years)		100%	100%	100%	 Review arrangements to support practice teaching. Develop strategy for employing people with a disability Implement ALI action plan following inspection Continued implementation of supervision & 		
	BV 16a - percentage of staff with a disability (Community Services as a whole)	4.64	5%	5.5%	6%	appraisal policies		
	BV 17a - percentage of staff from and ethnic minority (Community Services as a whole)	1.53	2%	2.5%	3%			
	Local CP58 - percentage of voluntary turnover of staff	2.98	2.8	2.7	2.6			
	S3: numbers of new staff undergoing Induction training (CM Review) newly employed staff within the first 6 months of employment		100%	100%	100%			

Section 6: Corporate Issues (2 page max)

Actions/Evidence	Deadline
Equalities action/s	
Action to improve the access to services of people from black & ethnic minority communities	April 2008
through consultation & tracking	
Improve the employment by CYC of people with a disability	Ongoing
 Implementation of long-term commissioning strategy for older people's services 	From, April 2007
 Remodel day services for people with disability/SI to provide broader availability of day 	April 2008
support.	April 2008
Use process improvement to release resources to address service imbalances	ongoing
Provide accessible and broader range of information about services	2010
Staff equality training	
Contribution to corporate development of CIL & one stop shop	
Operational Risk – red risk action/s	
Additional demand pressures from demographics or local socio-economic changes and other	Ongoing
factors could lead to service pressures and cases awaiting allocation & increases in delayed	management
discharges from hospital. Will need to address through review of service criteria & developing	monitoring of
alternative service provision including service integration	position
Staff recruitment/retention:	
Difficulties to care recruitment at unsocial hours & week-ends	
neighbouring authorities paying more and	
 disparities between local authority & NHS pay rates 	
difficulties with agencies recruiting staff	
Budgetary pressures could lead to inadequate levels of support being available	
Inability to meet the Fair Price for care could result in providers leaving the market and fewer	
providers trading with CYC	
Financial position of PCT is very serious and could hinder partnerships if recovery plan does not	
deliver required savings Strategic capacity to develop plans and projects across the whole system is limited.	
More volatile weather creates greater potential for heat waves & need to combat dehydration &	
flooding risk.	
More risk of litigation as greater number of challenges are made to preserve individual financial	
resources.	
Gershon – Efficiency improvement	
Effeciency of social care \staff will be supported over the next 3 years with:	
Review of home care delivery	Initially mid 2007,
changes in charging systems	then 2009
introduction of the ESCR	September 2007
introduction of telecare	June 2007
developing self-directed care	Ongoing
developing alternative methods of delivery	Starts Autumn 2007
partnership working	Ongoing
Service improvement required from considering streamlining processes and delegations	ongoing
Competitiveness statement	l

Competitiveness statement

All registered care placements are made at the market price

All independent sector registered home care services are made at the market price- in house services are specialist and can be benchmarked against other authorities or other specialist services

Supporting people services are procured through the agreed SP process

Many of the services are delivered in partnership through integrated service

Joint commissioning arrangements will be put in place to oversee future development of services.

Section 7: Resources (1 page max)

Please provide details of your resources:

- Staff numbers and budget to support your service improvements.
- Increases/decreases in capacity (financial and/or staffing) to support your service level objectives

The ability to deliver specific projects will be assessed at the beginning of the process using the standard project management toolkit. It is anticipated that changes in the adult service structure and unfreezing some posts will allow greater capacity for supporting developments from within the service and less reliance on external support.

Recruitment issues

Recruitment of care staff within CYC & contracted care services is becoming increasingly difficult leading to a reliance on agency staff and potential for failures in care. The problems are particularly acute at week-ends.

Budget

Employees Premises Transport Supplies and Services Miscellaneous - Recharges - Other Capital Financing	2006/07 £'000 13,655 678 1,112 15,868 1,981 1,952 29	2007/08 £'000 13,869 678 1,149 16,136 1,981 1,952 29
Gross cost	33,924	34,443
Less Income	13,804	14,273
Net cost	20,120	20,170

The 2007/08 figures quoted are prior to any reallocation of support service recharges

Section 7: Monitoring and reporting arrangements

Performance will be monitored at ASMT:

- Quarterly within adult services- activity & quality (inc. lessons from complaints
- · Monthly financial monitoring
- By exception reporting as required

